



DEPARTMENT OF THE NAVY  
COMMANDER, NAVY INSTALLATIONS COMMAND  
2713 MITSCHER ROAD, SW  
ANACOSTIA ANNEX, DC 20373-5802

CNIINST 3440.17  
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**JAN 23 2006**

CNI INSTRUCTION 3440.17

From: Commander, Navy Installations Command

Subj: NAVY INSTALLATION EMERGENCY MANAGEMENT (EM) PROGRAM

Ref: (a) OPNAVINST 3440.17  
(b) DoD Handbook 0-2000.12-H(Series), Protection of  
DoD Personnel and Assets from Acts of Terrorism,  
of 9 Feb 04  
(c) OPNAVINST 5100.23  
(d) OPNAVINST 5090.1  
(e) OPNAVINST 3440.16  
(f) DoDI 6055.6 of 10 Oct 2000

Encl: (1) Navy Installation Emergency Management (EM) Program  
Manual

1. Purpose. To execute policy delineated in reference (a) and provide guidance, operational structure, and assignment of responsibilities for developing a comprehensive, all-hazards EM Program at Navy Regions and Installations.

2. Scope and Applicability

a. Scope. This instruction defines the responsibility of Regional and Installation Commanders to establish, implement, and sustain a comprehensive emergency management program capable of effective all-hazards preparedness, mitigation, response, and recovery, in order to save lives, protect property, and sustain mission readiness.

b. Exemption. Per reference (a), the Navy Installation EM Program excludes nuclear reactor accidents and incidents, nuclear weapons accidents and incidents, combat operations and combat operations support, and Defense Support to Civil Authorities (DSCA).

c. Definition. For the purposes of this instruction, the term "installation" may refer to a single installation or multiple installations under a single Commanding Officer (CO) or Officer-in-Charge (OIC), so as to include designated sub-regions where they may exist.

JAN 25 2006

d. Applicability. This instruction applies to all Navy Regional Commanders and all Navy Installations within the United States, its territories and possessions, and overseas in peacetime, Military Operations Other Than War (MOOTW), and wartime conditions. This instruction is applicable to Navy personnel, to include Active and Reserve components, Navy civilians, Navy families, Navy and non-Navy tenants on Navy Installations, transient military or U.S. Government (USG) personnel, contractor personnel, visitors and guests, host nation personnel, and third country national personnel, as assigned. This instruction does not apply to mobile, expeditionary, afloat, or other deployable forces as delineated in applicable Forces Forward guidance.

e. Implementation and Transition Plan. CNI shall develop a detailed plan to transition assigned installations from existing program(s) to those specified within this instruction. CNI will coordinate with the applicable Echelon I and II representatives in developing this plan. The Implementation and Transition Plan will be promulgated under separate cover.

f. Tiered Approach. A tiered implementation approach will be utilized within the EM Program to develop the appropriate level of Emergency Management (EM) capabilities onboard Regions and Installations. Not all Regions and Installations will be required to maintain the same level of EM capabilities.

g. Interoperability. The EM Program shall comply with and be consistent with applicable Federal laws, Executive Orders, and DoD, Joint, and Department of Navy policies as defined within reference (a).

3. Background. Emergency Management shall replace the disaster preparedness construct currently utilized by the Navy.

#### 4. Policy

a. The primary objectives of the EM Program are to:

(1) Protect personnel onboard Navy Regions and Installations.

(2) Sustain Regional and Installation critical mission(s).

(3) Restore Regional and Installation essential mission(s) post-event.

**JAN 23 2006**

b. Regional and Installation Commanders have the authority and responsibility to protect personnel, equipment, and facilities subject to their control per reference (b). Nothing in this instruction or the EM Program shall detract from, or conflict with, the inherent and specified authorities and responsibilities of Regional and Installation Commanders.

c. Regional and Installation Commanders shall implement the EM Program as detailed within the Implementation and Transition Plan mandated in paragraph 2(e) above.

d. Regional and Installation Commanders shall identify and prioritize required EM capabilities for Regions and Installations based on a risk-based strategy that considers threat, vulnerability, criticality, operational requirements, and potential consequences.

e. Regional and Installation Commanders shall establish and maintain required EM capabilities necessary to sense hazards, shape the situation, shield personnel, and sustain critical operations. The required EM capabilities will not be deemed to exist until they are properly organized, manned, equipped, trained, exercised, evaluated, and sustained.

f. Required EM capabilities may be organic, regionalized, or provided by Federal, State, Local, Other Service, or private (or Host Nation) agencies and departments through appropriate support agreements. Support agreements may include Memorandums of Understanding or Agreement (MOU/MOA), Mutual Aid Agreements (MAA), Inter-Service Support Agreements (ISSA), or contracts.

g. Within the U. S., its territories, and possessions, Navy civilian, military, and contract first responders and emergency responders (as identified within enclosure (1)) shall comply with all applicable Navy Occupational Safety and Health (NAVOSH) standards and Navy Environmental and Natural Resources Program requirements as delineated in references (c) and (d).

h. Within the U.S., its territories, and possessions, Regional and Installation Commanders should be prepared to aid civil authorities and request assistance, if needed, from Federal, State, Local, Other Service, or private (or host nation) agencies and departments. Support and assistance to civil authorities shall be provided per reference (e).

JAN 23 2006

i. Outside the U.S., its territories, and possessions, Regional Commanders shall support theater Combatant Commander (CoCom) requirements and integrate EM capabilities with host nation EM (or equivalent) capabilities to the extent permitted by the U.S. Department of State (DOS), CoCom, Joint, and Service guidance, including Status of Forces Agreements (SOFA).

j. Commands located on or grouped with an installation do not require separate EM Programs, but shall be required to participate in designated preparedness, mitigation, response, and recovery efforts under the Regional and Installation EM Programs.

k. Regional and Installation EM Plans must be consistent with Regional and Installation Antiterrorism (AT) Plans as required by reference (a). AT Plans should be referenced accordingly within EM Plans, especially in the areas of vulnerability assessment and explosive event management.

l. Regional and Installation EM Plans must be consistent with Regional and Installation Fire Department Disaster Plans as required by reference (f).

## 5. Assumptions

a. Response to an emergency onboard an installation may require all existing first and emergency responder assets (as defined in enclosure (1)) and may exceed the consequence management capabilities of organic Regional or Installation resources.

b. Regional and Installation Commanders may require extensive Federal, State, Local, Other Service, or private (or Host Nation) support in order to effectively respond to and recover from an emergency. Close liaison with these agencies and departments is essential prior to an emergency in order to ensure that civil authorities are responsive in protecting Navy resources.

c. Emergency management and emergency response is typically based on mutual assistance between the respective agencies and departments.

6. Action. All Regions and Installations shall develop the EM capabilities required by the Navy Installations EM Program based upon the schedule provided by the CNI EM Implementation and Transition Plan.

**JAN 23 2006**

7. Effective Date. This instruction is effective immediately. Due to the scope and impact of this instruction, CNI will conduct a phased program implementation and transition.



C. E. WEAVER

Rear Admiral, U.S. Navy

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